

German grand coalition?

Investment Event | 24 February 2025

Result and coalition possibilities

The German election held on February 23rd yielded a victory for the centre-right CDU/CSU, which gained 28.5% of the vote, up from 24.1% in the 2021 election. As the polls suggested, the AfD significantly increased its share of the vote, which doubled to 20.8% from 10.3%. Die Linke also saw some increase in support. The gains came primarily at the expense of the SPD, which had headed the previous coalition. It's share of the vote dropped to 16.4% from 25.7%. The FDP, a minority partner in the previous government, saw its support drop by over a half to less than 5.0%, meaning it did not reach the 5% threshold to enter parliament.

Figure 1: 2025 German elections results

| Party | Vote share (%) | Seats |
|-----------|----------------|-------|
| CDU/CSU | 28.5 | 208 |
| AfD | 20.8 | 152 |
| SPD | 16.4 | 120 |
| Green | 11.6 | 85 |
| Die Linke | 8.8 | 64 |
| BSW | 5.0 | 0 |
| FDP | 4.3 | 0 |
| SSW | 0.2 | 1 |
| Other | 4.4 | 0 |
| Total | 100 | 630 |

Source: Macrobond, HSBC AM as of 24 February 2025

The CDU/CSU victory leaves it with 208 seats in the Bundestag, someway short of the 316 required for a majority. CDU/CSU leader Friedrich Merz, the likely next Chancellor, announced his intention to begin coalition negotiations after the regional elections in Hamburg on March 1st, with the aim of establishing a new coalition by late April.

As the CDU/CSU has ruled out working with the second place AfD, which won 152 seats, the most likely outcome is a so-called grand coalition (CDU/CSU-SPD), which would result in a bloc with 328 seats. A three-party coalition with the Greens appears less likely given the support of the Greens is not needed and there are significant policy differences between them and the CDU/CSU.

A more flexible fiscal stance?

A key aspect of the coalition negotiations will be the outcome for fiscal policy. The centre-right CDU/CSU favours capping corporation tax at 25% while abolishing the solidarity tax for higher earners. However, the SPD campaigned on tax cuts for low-income households and a higher contribution from higher income households.

Perhaps one of the most important areas for discussion between the parties will be whether and how to reform Germany's so-called "debt brake". The debt brake was introduced in 2009 under a grand coalition headed by the CDU's Angela Merkel. As the debt brake is enshrined in Germany's Basic Law (constitution), amending it requires a two-thirds majority in the Bundestag. A grand coalition would, therefore, require the support of other parties to make any changes.

The CDU/CSU itself has traditionally favoured maintaining the debt brake. More recently, its leader, Friedrich Merz, has signalled some possible flexibility to allow for increased defence spending, given increased geopolitical tensions. Indeed, following the election, Mr Merz talked of the need for Europe to "achieve independence from the USA". However, whether this results in looser fiscal policy or reform of the debt drake is unclear, as Merz favours exploring expenditure restraint in other areas first.

The SPD and the Greens both favour some reform of the debt brake to allow for greater public sector investment. Indeed, the SPD, has proposed a EUR 100bn (over 2% of GDP) investment fund. Even if the CDU/CSU, SPD and Greens opt to change the debt brake in some way, they would fall seven seats short of the 420 needed to pass the amendment. Given opposition to working with the AfD and the AfD's unwillingness to reform the debt brake, support from the Die Linke will be needed. Die Linke favours changes that allow for greater public investment but opposes increasing defence spending.

Ultimately, Germany has the fiscal space to increase borrowing for productive projects if a political agreement can be reached. The European Commission estimates Germany's general government debt at just over 60% of GDP in 2024 with a general government deficit of c. 2% of GDP. Both compare favourably to the eurozone average (Figure 2 & 3) and are considerably lower than the figures for the US and UK.

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The CDU/CSU won the German election. A grand coalition with the SPD appears the most likely outcome

The grand coalition would require support of other parties to reform the German debt brake

German and eurozone equities have increased relatively quicky recently, so some near-term caution may be warranted

Nonetheless, with eurozone equities trading at a larger than normal discount to the US, any positive European growth or policy surprises could further extend the recent outperformance

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Figure 2: Government debt

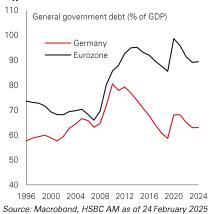
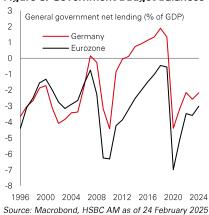


Figure 3: Government budget balances



German macro backdrop

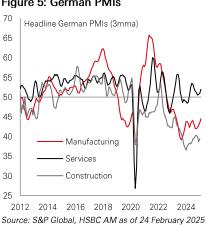
Increased discussion over relaxing fiscal rules stems from Germany's soft growth performance in recent years and, more recently, concern that Europe will need to pursue a more self-sufficient defence policy, which will require higher levels of spending.

Germany has underperformed other major eurozone economies in the post-pandemic period (Figure 4), in part reflecting its greater exposure to the weak global manufacturing cycle. However, construction has also been a source of weakness (Figure 5). The lagged impact of ECB interest rate cuts should provide these rate-sensitive sectors with some relief in 2025, although trade policy uncertainty remains a headwind for manufacturing. An uplift in public investment spending in the coming years, if agreed, could provide some support for the construction sector.

Figure 4: GDP growth



Figure 5: German PMIs



While some improvement in growth is expected, it is likely to be gradual. The Bloomberg consensus forecast is for German GDP to rise by only 0.3% in 2025 following a 0.2% contraction in 2024. This is notably below the expected eurozone growth rate of close to 1.0%.

European reform agenda

More widely, lacklustre economic performance and increased geopolitical tensions could prompt a renewed focus on structural reforms in Germany and across the eurozone.

Former ECB President Draghi's latest report warned a combination of low investment and low productivity has undermined EU competitiveness. Europe relies too much on bank financing, suffering from fragmented capital markets. Regulatory hurdles are also stifling innovation in the digital sector.

Mr Draghi's recommendations included increased financial market integration, an overhaul of regulation and a more flexible governance framework. This would facilitate the adoption of new technologies, helping to reverse the EU's long-term underperformance versus the US.

Investment implications

The initial market reaction to the election result has been limited with little change in German bund yields, which at just under 2.50% are around the middle of the range seen in recent weeks. At the time of writing, the DAX was up by 0.9%, partially recovering some of last week's declines. The Eurostoxx is also trading marginally higher on the day.

The relatively muted market reaction is consistent with a two-party grand coalition being a familiar situation for Germany. In addition, the likelihood that any significant change to the debt brake will require four parties to reach an agreement means negotiations on this issue may take some time and the precise outcome is uncertain at this stage.

Figure 6: Eurozone data surprises and equity performance versus the US



Although the initial reaction to the election result has been relatively muted, German and eurozone stocks have risen a long way relatively quickly in recent weeks, as macro data have surprised to the upside (Figure 6). Some near-term caution may, therefore, be warranted. Nonetheless, with eurozone equities trading at a larger than normal discount to the US, any positive policy surprises, such as the SPD, Greens and Die Linke convincing the CDU/CSU to agree to more substantial changes to the debt brake in face of the structural and geo-political challenges to Germany and Europe, could further extend the recent outperformance. Similarly, expectations for 2025 German growth remain subdued, potentially implying a low bar for further upward data surprises.

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